

Progressing into efficiency: the role for labor tax progression in privatizing social security

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Motivation

Social security is essentially about insurance:

- old age (between cohorts) & mortality (annuitized)

Benartzi et al. 2011, Bruce & Turnovsky 2013, Reichling & Smetters 2015, Caliendo et al. 2017

- low income (within cohort redistribution)

Cooley & Soares 1996, Tabellini 2000

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Prevailing consensus:

- privatization of social security brings efficiency gains,
- but reduces (within cohort) redistribution
- this insurance loss reduces overall welfare effect of such reforms

e.g. Nishiyama & Smetters (2007)

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Our approach: replace redistribution in social security with tax progression

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Bottom line: shift insurance from retirement to working period →
improve efficiency of social security → raise welfare.

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Stylized theoretical model

Stylized theoretical model: partial equilibrium OLG model

Incomes:

- wage w_t grows at the constant rate γ , $w_t = (1 + \gamma)^t$, interest rate $r = \gamma$ and $1 + r = \delta^{-1}$.
- two types $\theta \in \{\theta_L, \theta_H\}$ of measure one, income $y(\theta) = \omega_\theta w_t \ell_t(\theta)$, $\omega_\theta \in \{\omega_L, \omega_H\}$, $\omega_H > \omega_L$,

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Households: live for 2 periods, population is constant

- choose labor, consumption and assets

$$\text{first period: } c_{1,t}(\theta) + a_{1,t+1}(\theta) = (1 - \tau)\omega_\theta w_t \ell_t(\theta) - \tau_\ell(1 - \tau)\omega_\theta w_t \ell_t(\theta) + \mu_t$$

$$\text{second period: } c_{2,t+1}(\theta) = (1 + r)a_{1,t+1}(\theta) + b_{2,t+1}(\theta)$$

- lifetime budget constraint (allows to see the main result)

$$c_{1,t}(\theta) + \frac{c_{2,t+1}(\theta)}{1 + r} = RHS_t(\theta) = (1 - \tau)\omega_\theta w_t \ell_{1,t}(\theta) - \tau_\ell(1 - \tau)\omega_\theta w_t \ell_{1,t}(\theta) + \mu_t + \frac{b_{2,t+1}(\theta)}{1 + r}$$

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- GHH preferences: Frisch elasticity + risk aversion

$$U(\theta) = \frac{1}{1 - \sigma} (c_{1,t}(\theta) - \frac{\phi(1 + \gamma)^t}{1 + \frac{1}{\eta}} \ell_{1,t}(\theta)^{1 + \frac{1}{\eta}})^{1 - \sigma} + \beta \frac{1}{1 - \sigma} c_{2,t+1}(\theta)^{1 - \sigma}$$

Government:

- needs to finance exogenous level of expenditure $\tilde{g} = g_t/(1 + \gamma)^t = \text{constant}$,
- collects progressive income tax with fixed **marginal rate** and **lump-sum grants**

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- The government budget constraint is

$$g_t + 2 \cdot \mu_t = \sum_{\theta \in \{\theta_L, \theta_H\}} \tau_\ell \cdot (1 - \tau) \omega_\theta w_t \ell_t(\theta),$$

whatever funds are left after covering government expenditures are spent on **lump-sum grants** μ_t .

Social security

$$\text{Beveridge (full redistribution): } b_{2,t+1}^{BEV}(\theta) = \tau \frac{1}{2} w_{t+1} \sum_{\theta \in \{L,H\}} \omega_{\theta} l_{1,t+1}(\theta)$$

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RHS of Lifetime Budget

$$\text{Beveridge: } RHS_t(\theta) = (1 - \tau) w_t \omega_{\theta} \ell_{1,t}(\theta) - \tau_{\ell} (1 - \tau) w_t \omega_{\theta} \ell_{1,t}(\theta) + \mu_t + \tau \frac{1}{2} w_t \sum_{\theta \in \{L,H\}} \omega_{\theta} \ell_{1,t+1}(\theta)$$

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Reform = Beveridge \rightarrow Bismarck, reduces distortions:

$$\ell_{1,t}^{BIS}(\theta) > \ell_{1,t}^{BEV}(\theta)$$

Welfare $W(\theta) \uparrow \implies$ follows from the envelope theorem.

efficiency effect \rightarrow labor wedge \downarrow , both types: $\ell(\theta) \uparrow$ and $W(\theta) \uparrow$,

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efficiency effect \rightarrow labor wedge \downarrow , both types: $\ell(\theta) \uparrow$ and $W(\theta) \uparrow$, what about redistribution?

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θ_H gains from less redistribution in social security

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redistribution effect > 0

Redistribution through social security

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social security redistribution effect \rightarrow benefits θ_H , harms: θ_L , can θ_L be compensated through taxes?

1. % Δ in labor supply is equal for both productivity types and increases with η

$$\frac{\ell^{BIS}(\theta) - \ell^{BEV}(\theta)}{\ell^{BEV}(\theta)} = \left(\frac{(1 - \tau_\ell(1 - \tau))}{(1 - \tau - \tau_\ell(1 - \tau))} \right)^\eta - 1 \equiv \xi^\eta - 1$$

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3. The change in net tax transfer for θ_L positive and for θ_H negative

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Tax system redistribution effect \longrightarrow benefits θ_L at the expense of θ_H , can it fully compensate θ_L for the loss of redistribution in social security?

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- 1 θ_H under BIS work more, have strictly higher pension benefits and pay higher taxes
(efficiency \uparrow & social security benefits \uparrow & tax liability \uparrow)
- 2 θ_L under BIS work more, have (most likely) lower pension benefits and pay lower taxes
(efficiency \uparrow & social security benefits \downarrow & tax liability \downarrow)
- 3 $\exists \tilde{\eta}$ s.t. for θ_L HHs redistribution lost in pension system is fully compensated by tax system

$$\Delta PV^{Pen}(\theta_L) = \Delta Tax(\theta_L)$$

- 4 $\exists \bar{\eta} \in (0, \tilde{\eta})$ s.t. for $\eta > \bar{\eta}$ reform with μ is a Pareto-improving (by continuity of the utility function)
- 5 $\exists \underline{\eta} \in (0, \bar{\eta})$ s.t. for $\eta > \underline{\eta}$ reform with μ is a Hicks-improving (by the same token)

Quantitative model

Consumers

- **uncertain lifetimes:** live for 16 periods, with survival $\pi_j < 1$
- ex ante heterogeneous productivity + **uninsurable productivity risk**
- consume, work and save based on **CRRA instantaneous utility** function $\frac{1}{1-\sigma} c^{1-\sigma} - \frac{\phi}{1+1/\eta} \ell^{1+1/\eta}$
- pay taxes (progressive on labor, linear on consumption and capital gains)
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Firms and markets

- Cobb-Douglas production function, capital depreciates at rate d
- no annuity, financial markets with (risk free) interest rate

Government

- Finances government spending G_t , constant between scenarios,
- Balances pension system: $subsidy_t$
- Services debt: $r_t D_t$,
- Collects taxes on capital, consumption, labor, and covers lump-sum grant (progressive labor tax given by Benabou form)

$$G_t + subsidy_t + r_t D_t + M_t = \tau_{k,t} r_t A_t + \tau_{c,t} C_t + Tax_{\ell,t} + \Delta D_t$$

where $\Delta D_t = D_t - D_{t-1}$

Status quo: current US social security

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- *additional tax revenue* (from increased efficiency) goes into lump-sum grants

Calibration to replicate US economy (2015)

Preferences: instantaneous utility function take CRRA form with

- Risk aversion σ is equal to 2
- Disutility from work ϕ matches average hours 33%
- Frisch elasticity η is equal to 0.8
- Discounting rate δ matches interest K/Y ratio 2.9

Productivity risk and age profiles shock based on Borella et. al (2018):

Pension system

- Replacement rate ρ matches benefits as % of GDP 5.0%
- Contribution rate balances pension system in the initial steady state
- Pension eligibility age at 65

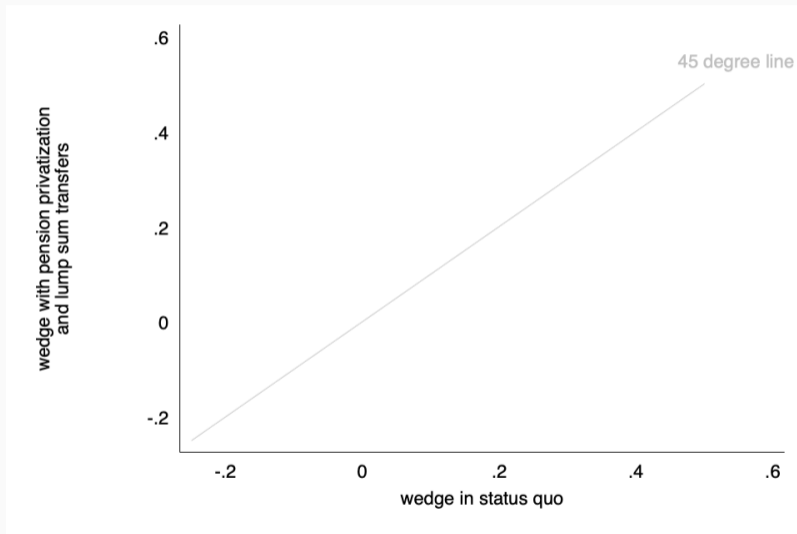
Taxes $\{\tau_c, \tau_k, \tau_\ell\}$ match revenue as % of GDP $\{2.8\%, 5.4\%, 9.2\%\}$

Depreciation rate d based on Kehoe & Ruhl (2010) equal to 0.06

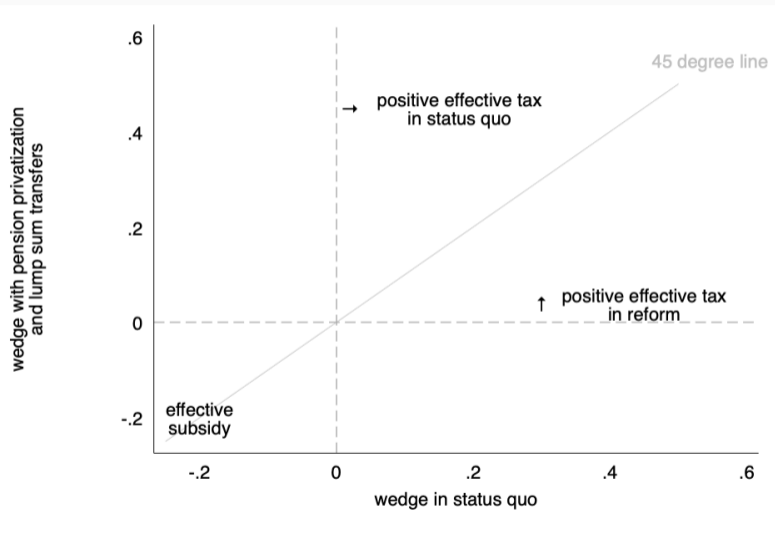
Population survival probabilities based on UN forecast

Results

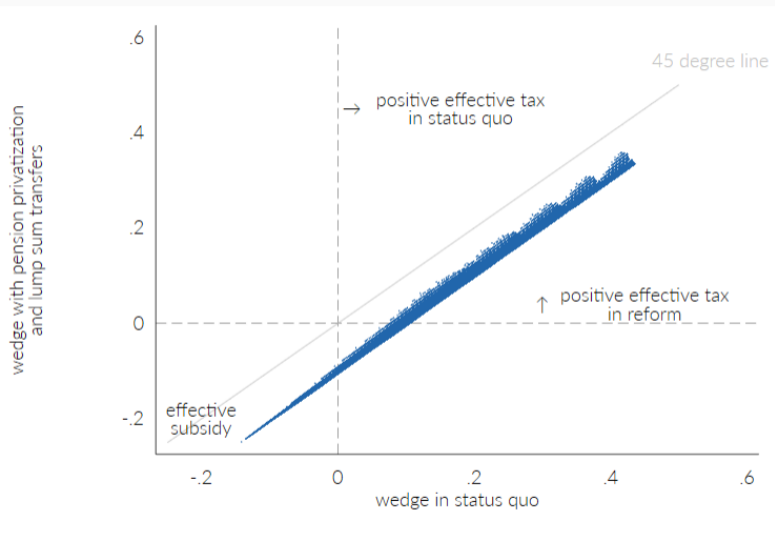
Distortion for $\eta = 0.8$



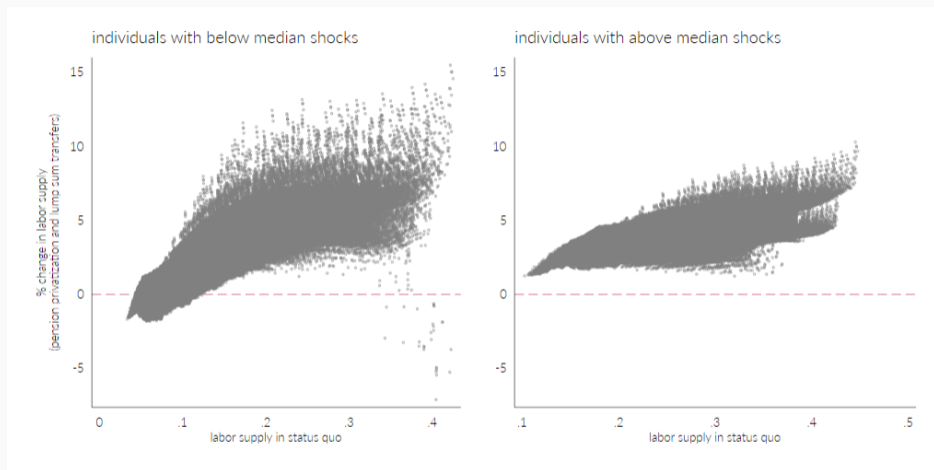
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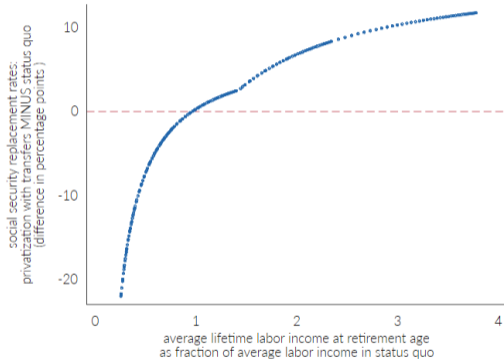
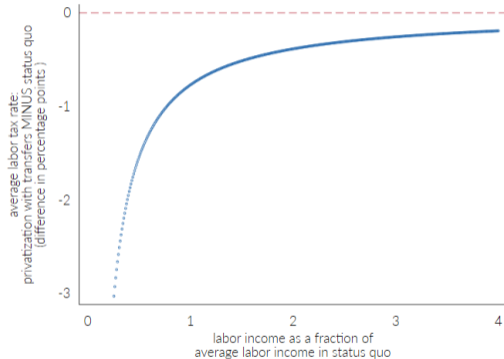
Labor supply reaction for $\eta = 0.8$



Average $\Delta l \uparrow 2.6\%$ for HHs below median and 3.0% above median

Heathcote et al. (2008) argue for \uparrow for high-productivity and \downarrow for low-productivity.

Taxes and pensions changes

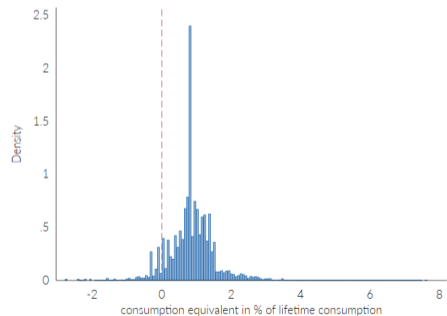
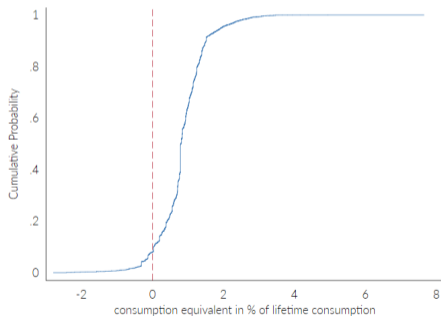


Under the veil of ignorance consumption equivalent increases by 0.3%

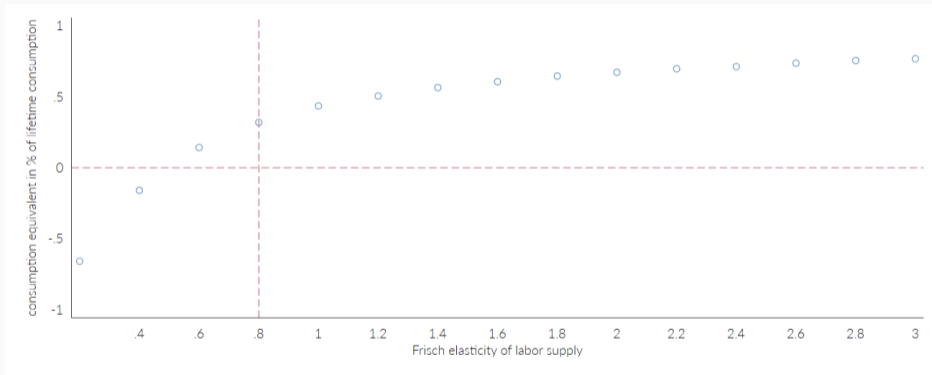
Distribution of welfare effects for $\eta = 0.8$

Under the veil of ignorance consumption equivalent increases by 0.3%

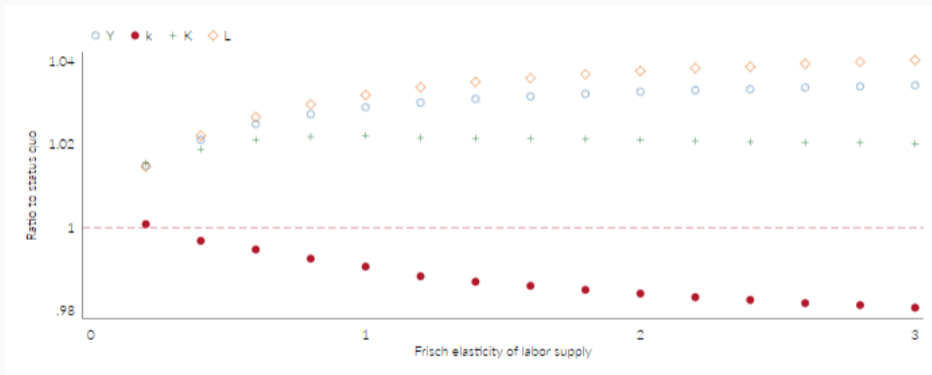
Ex post almost universal gains (90%).



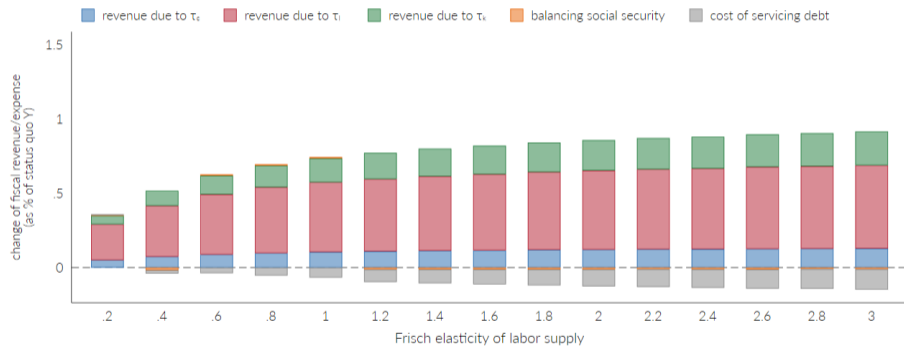
Welfare effect across η



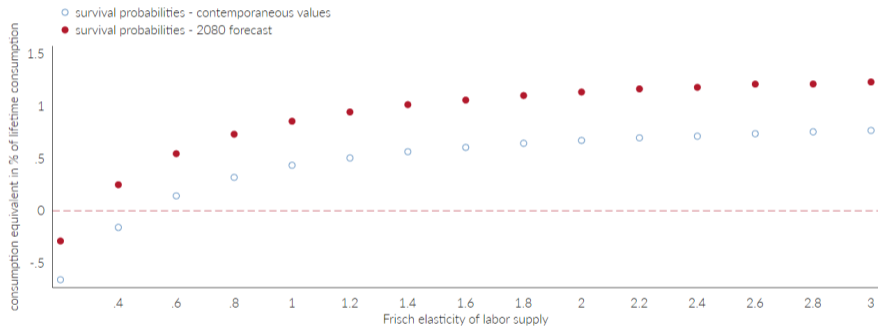
Macroeconomic adjustment across η



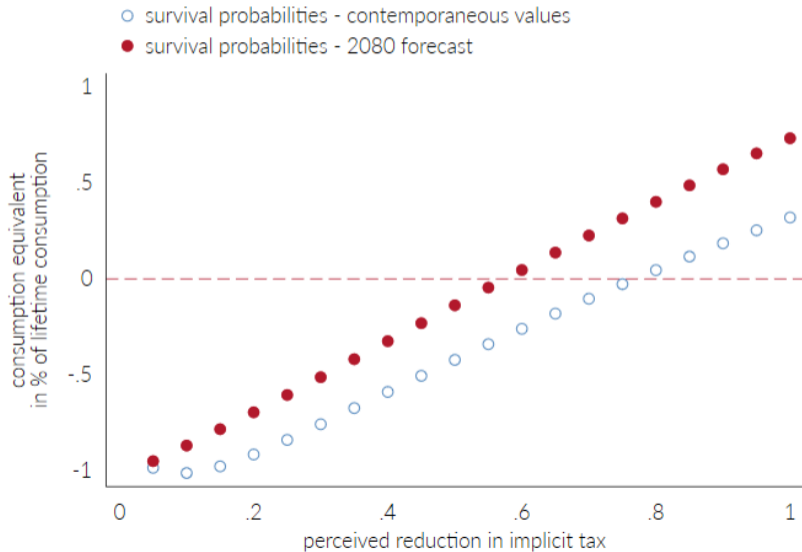
Fiscal adjustment across η



Longevity makes the reform beneficial for even less responsive labor markets



Half-internalizing the reform is sufficient to deliver welfare gains ($\eta = 0.8$)



Conclusions

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3. With rising longevity, the potential welfare gains are higher.
4. Important role for response of labor to the features of the pension system

Questions or suggestions?
Thank you!



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With marginal labor income tax denoted as $\mathcal{T}'(y_{j,t}(s_{j,t}))$

$$\phi l_{j,t}(s_{j,t})^{\frac{1}{\eta}} = \frac{c_{j,t}(s_{j,t})^{-\sigma}}{1 + \tau_c} [1 - (1 - \tau)\mathcal{T}'(y_{j,t}(s_{j,t})) - \tau(1 - v_{j,t})] w_t \omega_{j,t}(s_{j,t}),$$

Which gives the formula for wedge:

$$v_{j,t}(s_{j,t}) = \frac{(1 - \tau)\mathcal{T}'(y_{j,t}(s_{j,t})) + \tau(1 - v_{j,t}) - 1}{1 + \tau_c} + 1.$$

Chari et al (2007), Berger et al (2019) and Boar and Midrigan (2020), Cociuba and Ueberfeldt (2020)

[▶ back to results](#)